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INFO OCT-01 IO-13 ISO-00 PM-05 CAB-02 CIAE-00 COME-00 DODE-00 DOTE-00 EB-08 INR-07 NSAE-00 FAA-00 L-03 LAB-04 SIL-01 TRSE-00 H-01 SS-15 NSC-05 OC-06 SP-02 CCO-00 USPS-01 /086 W

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FM AMEMBASSY LONDON

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INFO AMEMBASSY BONN

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USEEC ALSO FOR EMBASSY

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E.O. 11652: N/A

TAGS: ELAB, UK, PINT

SUBJECT: AIR CONTROLLERS STRIKE TESTS GOVERNMENT'S PAY

RESTRAINT GUIDELINES REF: LONDON 14015 (NOTAL)

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SUMMARY: AIR TRAFFIC CONTROL ASSISTANTS GO-SLOW AT BRITISH AIRPORTS, SCHEDULED TO ESCALATE TO FULL STRIKE OVER COMING HOLIDAY WEEKEND, IS NOT ONLY DISRUPTIVE OF TRAVEL PLANS BUT ALSO ILLUSTRATES GOVERNMENT'S PROBLEMS IN ENFORCING NEW PAY GUIDELINES. ALTHOUGH THE MERITS OF THE CASE ARE DEBATABLE, THE GOVERNMENT IS DETERMINED IT WILL NOT CONCEDE IN THIS FIRST DISPUTE INVOLVING PUBLIC

EMPLOYEES, BECAUSE THE PRIVATE SECTOR WOULD THEN BE EVEN LESS LIKELY TO DEMONSTRATE THE KIND OF RESISTANCE TO PAY CLAIMS THE GOVERNMENT HAS CALLED FOR. THE UNION, WITH THE BLESSING IN THIS INSTANCE OF THE TRADES UNION CONGRESS, WHICH OTHERWISE SUPPORTS THE GOVERNMENT'S WAGE POLICY, IS ALSO DETERMINED TO FIGHT FOR THE DELAYED IMPLEMENTATION OF ITS 1975 AGREEMENT. CONTINUED GOVERNMENT/TUC COOPERATION ON WAGE RESTRAINT WILL BE AT STAKE AT THE SEPTEMBER 5-9 TUC CONFERENCE. END SUMMARY.

1. ALTHOUGH A FEW PRIVATE FIRMS HAVE ALREADY BREACHED THE GOVERNMENT'S PAY POLICY BY GRANTING INCREASES OF MORE THAN TEN PERCENT AND COMPOUNDED THEIR SIN BY GRANTING THE INCREASES AFTER LESS THAN TWELVE MONTHS SINCE THE PREVIOUS INCREASE, THE AIR TRAFFIC CONTROL ASSISTANTS INDUSTRIAL ACTION (REPORTED REFTEL) IS THE MOST DRAMATIC CHALLENGE TO DATE TO THE GOVERNMENT'S WAGE RESTRAINT GUIDELINES. THE PRIVATE FIRMS HAVE BEEN BLACKLISTED FROM GOVERNMENT CONTRACTS OR, AS IN THE CASE OF H. J. HEINZ, BEEN FORCED BY GOVERNMENT PRESSURE TO REOPEN NEGOTIATIONS WITH THEIR EMPLOYEES. THE AIRPORT SITUATION, HOWEVER, IS THE FIRST INVOLVING PUBLIC EMPLOYEES AND PROVIDES THE GOVERNMENT AN OPPORTUNITY TO SET AN EXAMPLE. THE FACTS ARE FAIRLY CLEAR BUT ARE SUBJECT TO HONEST DIFFERENCES OF INTERPRETATION.

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- 2. THE ASSISTANTS UNION, THE CIVIL AND PUBLIC SERVICES ASSOCIATION (CPSA), OBTAINED AN AGREEMENT WITH THEIR EMPLOYERS, THE CIVIL AVIATION AUTHORITY (CAA), IN JUNE 1975, FOLLOWING A COMPREHENSIVE POSITION RECLASSIFI-CATION SURVEY WHICH PROVIDED FOR 17 PERCENT INCREASES TO BE BACKDATED TO JANUARY 1, 1975. IT WAS NOT IMPLE-MENTED DUE TO THE INTRODUCTION OF STAGE 1 OF THE INCOMES POLICY AND WAS AN EXAMPLE OF THE KIND OF DOUBLE DIGIT INCREASE WHICH BROUGHT ON THE PAY CONTROLS THAT YEAR. THE UNION'S CASE IS THAT THE PAY INCREASE SHOULD NOW BE AWARDED AND BACKDATED AS PROVIDED TO THE BEGINNING OF 1975, SINCE STATUTORY WAGE RESTRAINT ENDED ON JULY 31. THE GOVERNMENT'S RESPONSE IS FORCEFULLY TO REJECT THIS CLAIM, ARGUING THAT, UNDER THE TWELVE MONTH RULE (THE OTHER PILLAR OF CURRENT POLICY), THE ASSISTANTS CANNOT HAVE ANOTHER INCREASE UNTIL APRIL 1978, THE ANNIVERSARY OF THEIR LAST RAISE UNDER STAGE II RULES.
- 3. THE FACTS ARE OVERSHADOWED BY THE SIGNIFICANCE OF THE DISPUTE FOR THE GOVERNMENT. ALTHOUGH THE UNION INSISTS THAT IT IS NOT A NEW CLAIM IN VIOLATION OF CURRENT POLICY BUT, RATHER, A BELATED PRE-INCOMES POLICY SETTLEMENT,

THE GOVERNMENT HAS FIRMLY TAKEN THE CONTRARY POSITION. DISRUPTION AND TEMPORARY INTERRUPTION OF AIR SERVICES ARE INCONVENIENT BUT DO NOT THREATEN THE ECONOMY. ON THE CONTRARY, HAVING DRAWN THE LINE, IF THE GOVERNMENT THEN GIVES IN, ITS POLICY OF WAGE RESTRAINT WOULD BE SERIOUSLY WEAKENED AND WITH IT ITS BEST CHANCE OF HOLDING DOWN

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INFLATION.

4. IT IS UNFORTUNATE FOR THE GOVERNMENT THAT THE UNION HAS THE SUPPORT OF THE TRADES UNION CONGRESS (TUC), WHICH TAKES THE VIEW IN THIS DISPUTE THAT IT IS NOT A

NEW CLAIM AND THEREFORE SHOULD BE HONORED. THIS, IN EFFECT, MEANS THAT THE GOVERNMENT'S BIGGEST POTENTIAL ALLY IN THE ECONOMIC AND POLITICAL STRUGGLES OF THE COMLIMITED OFFICIAL USE

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ING MONTHS IS OPPOSING THEM IN THIS DISPUTE. THE TUC GENERAL COUNCIL'S SUPPORT OF THE GOVERNMENT'S POLICY OF WAGE RESTRAINT, IN PARTICULAR THE TWELVE MONTHS RULE, WILL BE SERIOUSLY CHALLENGED BY UNION DELEGATES AT THE ANNUAL CONFERENCE TO BE HELD AT BLACKPOOL SEPTEMBER 5-9. CONFERENCE ENDORSEMENT OF THE TWELVE-MONTH RULE IS PARTICULARLY CRITICAL TO THE GOVERNMENT'S ECONOMIC PLAN--WITHOUT THIS CONSTRAINT IT WOULD HAVE NO HOPE OF KEEPING AVERAGE PAY INCREASES ANYWHERE NEAR THE 10 PERCENT TARGET AS LEAPFROGGING CLAIMS WOULD BECOME THE NORM. THE CONTINUED RISE IN UNEMPLOYMENT ANNOUNCED AUGUST 23 (SEPTEL) WILL ALSO MAKE IT MORE DIFFICULT TO PERSUADE THE UNIONS THAT THEIR RESTRAINT OF THE PAST TWO YEARS HAS ENABLED THE GOVERNMENT TO GET A HANDLE ON THE ECONOMY. THE IMPORTANCE OF THE TUC CONFERENCE TO THE GOVERNMENT'S PLANS IS UNDERLINED BY THE FACT THAT PRIME MINISTER CALLAGHAN WILL ATTEND AND SPEAK TO THE DELEGATES.

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